

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SIG-01 PER-01 MMO-01 A-01
SCA-01 EB-08 INR-07 CU-02 PM-04 SP-02 IO-13 /067 W
-----050234Z 060586 /70/66

R 041402Z APR 77

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 3606

C O N F I D E N T I A L SECTION 1 OF 2 MONTEVIDEO 1339

STADIS////////////////////////////////////

C O R R E C T E D C O P Y (REFERENCE)

E.O. 11652: GDS

TAGS: AMGT, PFOR, UY

SUBJ: PARM - ANNANUAL POLICY AND RESOURCES ASSESSMENT
FOR URUGUAY, - PARTS II AND III

A PARTS II AND III

REF: CERP 0001, MONTEVIDEO 1338

PART II - RESOURCE ASSESSMENTS

A. STATE

OVER THE LAST FOUR YEARS HUMAN RIGHTS-RELATED
RESPONSIBILITIES HAVE GROWN TO THE POINT WHERE THEY OCCUPY
A POLITICAL OFFICER ALMOST FULL-TIME AND ARE TIME-CONSUMING
FOR OTHERS AS WELL. OVER THE SAME PERIOD U.S.-URUGUAYAN
TRADE HAS INCREASED SOME 250 PERCENT, THE POST HAS INITIATED
AN ACTIVE COMMERCIAL ACTION PROGRAM, AND COMMUNICATIONS
TRAFFIC BETWEEN THE POST AND THE DEPARTMENT HAS INCREASED.
RECENT LEGISLATION HAS INCREASED, TEMPORARILY, THE WORKLOAD
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IN THE CONSULAR SECTION. DESPITE THESE CHANGES, WE REDUCED
OUR POLITICAL AND ECONOMIC/COMMERCIAL SECTIONS BY SOME
25 PERCENT AT THE OFFICER LEVEL. WE LOST (IN THIS CASE
OVER OUR OBJECTION) A LOCAL COMMERCIAL SECRETARIAL SLOT AND
ELIMINATED AN OFFICER-LEVEL POSITION IN THE JOINT ADMIN-
ISTRATIVE SECTION. CONSEQUENTLY OUR STAFF IS LEAN. NEVERTHE-
LESS, I CONSIDER IT A FULLY PROFESSIONAL STAFF CURRENTLY

STRUCTURED TO LET US BEST FOCUS ON OUR MOST IMPORTANT OBJECTIVES.

WE HAVE IN MONTEVIDEO TWO REGIONAL STATE POSITIONS, BOTH TECHNICIANS, ONE SERVING TELEPHONE AND OTHER RADIO COMMUNICATIONS IN THE AREA. THEIR ROLE HERE IS VERY LIMITED. THEY PROVIDE US THE SAME TECHNICAL BACK-UP GIVEN OTHER EMBASSIES, AND THE POST PROVIDES THEIR ADMINISTRATIVE SUPPORT.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

1. AID. AS NOTED IN PART I, OUR ECONOMIC ASSISTANCE PROGRAM IS BEING PHASED DOWN. THIS IS IN ACCORDANCE WITH OUR OBJECTIVES. AID IS CONTRIBUTING TO AGRICULTURAL AND AGRI-INDUSTRIAL DEVELOPMENT THROUGH PREVIOUS YEAR LOANS IN A PROGRAM COORDINATED AMONG SEVERAL INTERNATIONAL LENDING AGENCIES. HAVING MADE THIS CONTRIBUTION WE HAVE LONG PROJECTED A PHASE-OUT IN ACCORDANCE WITH U.S. POLICY TO CONCENTRATE RESOURCES ON THE MOST NEEDY. BY FY 79 THE AID MISSION WILL BE IN ACTIVE PHASE-OUT AND WILL HAVE REDUCED ITS AMERICAN AND LOCAL PERSONNEL BY ABOUT 40 PERCENT.

2. DAO. THE ELIMINATION OF THE MILITARY GROUP AND THE RIGID RESTRICTIONS PLACED ON THE PRESENT ODC STAFF GIVE NEW AND ADDITIONAL IMPORTANCE TO THE DEFENSE ATTACHE'S OFFICE. THE TRI-SERVICE REPRESENTATION MUST BE MAINTAINED IF WE ARE TO KEEP CHANNELS OF COMMUNICATION WITH THE URUGUAYAN MILITARY OPEN. ALSO, THE INTELLIGENCE FUNCTION OF THE DAO HAS ASSUMED GREATER IMPORTANCE AS OTHER SOURCES
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BECOME MORE LIMITED.

E. ODC. IN LIGHT OF THE KOCH AMENDMENT, THE DEPARTMENT'S DECISION NOT TO SEEK MILITARY ASSISTANCE FOR URUGUAY IN FY 78, AND THE GOU RENUNCIATION OF U.S. MILITARY ASSISTANCE, I CONSIDER ODC TO BE OVER-MANNED WITH THREE OFFICERS PLUS THEIR SUPPORTING STAFF. I SHALL NOT, HOWEVER, RECOMMEND AN IMMEDIATE AND FURTHER REDUCTION BOTH FOR REASONS OF PERSONNEL TURBULENCE AND BECAUSE OF THE INHERENT DIFFICULTY IN RE-ESTABLISHING POSITIONS IF AN IMPROVED SITUATION WERE TO ENABLE US TO REINSTITUTE A MILITARY ASSISTANCE PROGRAM FOR URUGUAY IN FY 79.

4. DEA. DURING THE PAST YEAR WE MOVED FROM A LEVEL OF TWO DEA AGENTS TO ONE. ASSUMING THAT URUGUAY DOES NOT BECOME A TRAFFICKING CENTER FOR ILLICIT DRUGS, I BELIEVE, AS DOES DEA, THAT A ONE-MAN OFFICE IS ADEQUATE.

5. FAS. WITH THE RETURN OF THE AGRICULTURAL

ATTACHE TO BUENOS AIRES, THE FAS STAFF REVERTED TO ITS TRADITIONAL STAFFING PATTERN, AN FSL PROFESSIONAL, A LEVEL I CONSIDER APPROPRIATE. FOR SECURITY REASONS A REGIONAL REPRESENTATIVE OF USDA'S ANIMAL AND PLANT INSPECTION SERVICE WAS TRANSFERRED TO MONTEVIDEO LAST YEAR. HIS TECHNICAL SERVICES ENCOMPASS URUGUAY AND NEARBY COUNTRIES. THE EMBASSY PROVIDES LIMITED ADMINISTRATIVE SUPPORT TO HIM.

6. USIS. USIS'S INFORMATIONAL, EXCHANGE, EDUCATIONAL AND CULTURAL PROGRAMS -- INCLUDING OUR IMPRESSIVE BINATIONAL CENTER -- ARE NOT ONLY FOCUSED ON OUR OVERALL OBJECTIVES, BUT ALSO ARE PROVIDING CONTINUED ACCESS TO, AND INFLUENCE ON, TARGET AUDIENCES. OTHER CHANNELS HAVE BEEN ERODED, GIVING USIS PROGRAMS EVEN GREATER IMPORTANCE AS A TOOL. AS RECENTLY AS MARCH 17 A CABINET MINISTER, IN A CONVERSATION WITH AN USIS OFFICER, ATTACKED WITH VEHEMENCE U.S. ACTIONS RELATED TO HUMAN RIGHTS. NEVERTHELESS, HE
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WENT ON TO EXPRESS HIS HOPE THAT OUR INFORMATIONAL, EDUCATIONAL AND CULTURAL PROGRAMS WOULD CONTINUE AS HE BELIEVED THEM TO BE OF GREAT BENEFIT. INASMUCH AS I BELIEVE THAT THE JOB, AS BEING DONE NOW TO BE WELL CONCEIVED AND WELL EXECUTED, I CONSIDER CURRENT STAFFING AND RESOURCES TO BE FITTED TO OUR NEEDS.

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 A-01 MMO-01

SIG-01 SCA-01 EB-08 INR-07 CU-02 PM-04 IO-13

/067 W

-----042216Z 057812 /66

R 041402Z APR 77

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 3607

C O N F I D E N T I A L SECSTATE 2 OF 2 MONTEVIDEO 1339

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PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

AS DESCRIBED ABOVE, THIS IS A SMALL MISSION PRESENTLY ORGANIZED TO FOCUS ON THE MOST IMPORTANT OBJECTIVES. I PROPOSE NO STAFF REORGANIZATION OR CHANGES.

B. INCREASES/DECREASES.

ADDITIONAL FUNDS BEYOND WAGE AND PRICE AND OTHER MANDATORY INCREASES ARE NOT NEEDED.

C. LOWER PRIORITY POSITIONS

IF REPROGRAMMING ON A GLOBAL BASIS WERE TO REQUIRE US TO DROP ONE DIRECT AMERICAN POSITION AND ONE DIRECT FSL POSITION, I WOULD RECOMMEND THAT THE BUDGET AND FISCAL OFFICER AND ONE CHAUFFEUR BE CONSIDERED. WE ARE FORTUNATE IN HAVING A HIGHLY COMPETENT AND LOYAL LOCAL STAFF IN B&F WHO COULD HANDLE THE FUNCTION UNDER THE GUIDANCE OF THE ADMIN OFFICER, WITH A BRIEF OCCASIONAL VISIT BY A B&F OFFICER FROM CONFIDENTIAL

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A NEIGHBORING POST. THE DELETION OF ONE CHAUFFEUR WOULD REDUCE SERVICE SOMEWHAT, BUT WOULD NOT HAVE A SERIOUS IMPACT ON MISSION OPERATIONS.

CURRENT FY 77

AGENCY	AMER.	AMER.	PROGRAM	SHARED		
FUNCTION	OFFS.	STAFF	FSL	FSL	FSL PROF.	FSL STAF
F						
-----	-----	PROF.1	STAFF	CORE DAS	CORE DAS	
	-----	-----	-----	-----	-----	-----

STATE

EXECUTIVE	2	2	--	3	--	--	--	--
POLITICAL	6	6	--	1	--	--	--	--
ECOM/COM	4	1	2	1	--	--	--	--
CONSULAR	2	--	2	2	--	--	--	--
ADMIN	1	--	--	--	--	--	1	--
PERSONNEL	1	--	--	--	1	-	--	--
B&F	1	--	--	--	2	--	-	3
GSO	1	--	--	--	4	1	6	6
C&R	2	4	--	--	--	--	3	3

C&R (REG.)	2	--	--	--	--	--	--	--	--
SEC	1	--	--	--	1	--	--	--	--

	23	13	4	7	8	2	11	12	

DEA	1	1	--	--	--	1	--	--	--
USIS	5	1	12	19	--	--	--	--	--
AID	4	1	6	8	--	--	--	--	--
AID (PASA)	1	H							
--	--	--	--	--	--	--	--	--	--
FAS	--	--	1	--	--	--	--	--	--
DAO	3	3	1	2	--	--	--	--	--

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ODC	3	--	2	3	--	--	--	--
USDA/APHIS	1	--	--	--	--	--	--	--
(REGIONAL)								

	18	6	22	N	32	--	--	--

NOTES: STATE PROJECTIONS FOR FY 79 REFLECT NO CHANGE FROM
FY 77

ONE C&R REGIONAL SLOT IS RADIO TECHNICIAN AND THE OTHER
A TELEPHONE TECHNICIAN.

THE USDA/APHIS REGIONAL OFFICER IS A MEAT INSPECTION
SERVICE VETERINARIAN.
SIRACUSA

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To: STATE
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